# LOCAL HAZARD MITIGATION PLAN



# **TOWN OF BRISTOL, VERMONT**

## 2024

FEMA Approval Pending Adoption Date Municipal Adoption Date: FEMA Formal Approval Date:

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## **1** INTRODUCTION

Mitigation planning provides an opportunity for local government to lessen the impact of the next natural disaster. The impact of probable, but unpredictable natural events can be reduced through community planning and action. The goal of this Plan is to advance and prioritize mitigation investments to reduce risks posed by natural hazards and to increase the Town of Bristol resilience to damages from natural hazard impacts.

Hazard Mitigation is any sustained policy or action that reduces or eliminates longterm risk to people and property from the effects of natural hazards. FEMA and state agencies have come to recognize that it is less expensive to prevent disasters than to repeatedly repair damage after a disaster has struck. This plan recognizes that opportunities exist for communities to identify mitigation strategies and measures during all the other phases of Emergency Management: Preparedness, Response and Recovery. While the hazards can never be completely eliminated, it is possible to identify what the hazards are, where their impacts are most severe, and identify local actions and policies that can be implemented to reduce or eliminate the severity of the impacts.

## 2 PURPOSE

The purpose of this Plan is to assist the Town in identifying all natural hazards facing the community, ranking them according to local vulnerabilities, and developing strategies to reduce risks from those hazards. Once adopted, this Plan is not legally binding; instead, it outlines goals and actions to prevent future loss of life and property. The intent is to create a both short term 5- year pathway of actions while thinking more long term resilience to mitigating hazards within the community. The benefits of mitigation planning include:

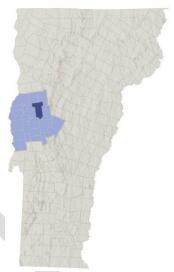


Figure 1 Source: FEMA LHMP Skill Share Workshop 2021

### **3 COMMUNITY PROFILE**

#### Land Use – Development Patterns

Bristol from its inception has enjoyed a full range of uses of its land: agricultural, residential, commercial (retail and office), manufacturing, timber harvesting and the extraction of sand, soil, gravel and rock. The concentration of commercial facilities and some manufacturing has traditionally been in and around the Village. This is also where the largest concentration of residential development has occurred. The surrounding area outside of the Village area has been designated as a rural planning area and conservation planning area. Bristol is the third largest center of employment in Addison County after Middlebury and Vergennes. Between 2010 and 2017, Bristol's local economy added 30 business establishments (21%) and the number of people working in town increased by 97 (7.6%)



#### **Land Features**

Figure 2 – State Map locating Bristol

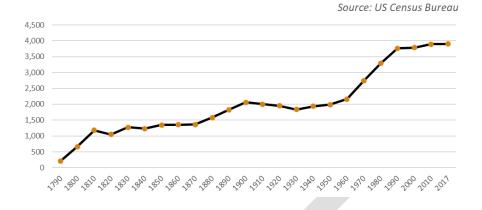
The Town of Bristol is located at the foot of the Green

Mountains and as such has a topography that ranges from steep to relatively flat as the town extends out onto the bed of the Champlain Valley. The town covers approximately 26,860 acres of which 5,338 or 20% is owned by the Green Mountain National Forest.

#### **Demographics and Growth Potential**

Bistol experienced dramatic growth from 1960 to 1990, but the rate of growth essentially plateaued from 1990 to 2010. The 2020 census indicated a decrease of 2.9% from 3,907 to 3,782. However during COVID 19 in 2020 the Town actually saw an influx of urban refugees. This influx has led to a sharp increase in housing development in the last five years in and outside of the village area.

Even though the household number has dropped to 1,638 the housing has increased from 1,600 units in 2016 to 1,762, as of the 2020 Census. A little more than two-thirds (69%) of the housing units in Bristol are single-family, approximately 22% are multi-family units and 9% are mobile homes. Nearly all new residential construction has occurred in the downtown area since 2000. More than 30% of housing units were built before 1939. Bristol has seen an increase in the desire for the aging population to move into the village resulting in more renovation activity than new construction. *Table 1 – Census History* 



#### **Precipitation and Water Features**

Based on National Weather Service's precipitation records for nearby Burlington, VT, the summer months of June July and August receive the greatest amount of rain. The Bristol Flood Map indicates where flooding risk is highest. Generally, any rain events in excess of 2.5" in a 24-hour period are likely to result in some flash flooding.

Bristol has numerous scenic water features including the New Haven River which meanders through the center of the town and its many tributaries. Winona Lake to the north along with Norton Brook and other numerous streams.

Bristol has several significant Class II wetlands that includes marshes surrounding Bristol Pond aka Lake Winona, North Gilmore Ponds, east and southeast of Bristol cliffs. The watershed center where the Norton Brook flows into the Little Otter Creek and the area around Sycamore Park.

#### Water and Wastewater

The Bristol Water System is classified and permitted as a groundwater system, operating under the State water system, ID#5002. Water is supplied by New Haven Spring gravity fed, an approved groundwater source. Processed and then Water is pumped from the source up to the reservoir tank located on Mountain Terrace Extension, the access road at the east end of roadway. Water is distributed to the households and businesses in the Bristol Water District via a gravity fed system.

This water system serves 695 connections and provides exceptional water pressure and volume, invaluable for fire suppression. Most Bristol residents outside of the Village area have private wells and springs that serve individual houses. There is a small Town-operated septic system that supports a portion of the commercial blocks downtown. Bristol's remaining residents are served by individual on-site septic systems. Storm water is an ongoing concern for many residents due to a limited village storm water system capacity and an outflow that directly discharges onto the banks of the New Haven River.

#### **Transportation**

Bristol is 42.2 square miles in size with primary access via VT Route 17 bisecting the Town and Village east/west or VT Route 116 running generally north/south. Bristol has 13.336 miles of State highway running through the town that the Vermont Agency of Transportation (VTrans) maintains. The 2022 VTrans Town Highway Data indicates

Bristol owns and maintains 36.595 miles of roads: 1.225 of Class 1; 11.090 of Class 2; 24.28 of Class 3 excluding Class 4 roads.

According to the Town's 2017 road erosion inventory, 54% of Bristol's road mileage is hydrologically connected - meaning it is within 100-feet of a water resource (i.e., stream, wetland, lake, or pond). Proximity to water resources can make these sections of road more vulnerable to flooding and fluvial erosion.

According to the Town's 2023 bridge inventory, Bristol has a total of 13 municipal bridges s. The town long structures (bridges > 20' in length) are inspected ever two years by VTrans through the Town Highway Bridge Program. Bristol has 361 culverts in the municipal road right-of-way; all were inventoried in 2019 by Addison County Regional Planning Commission and have been updated as work has been done on them. Several culverts are listed in urgent of poor condition and should be considered for replacement and/or upgrade in accordance with Town Road and Bridge Standards. The local road network is maintained the 4 employees of the Public Works Department that operates on a budget of approximately \$126,958.

#### **Electric Utility Distribution**

In Bristol, power is provided by Green Mountain Power through a 12.5KW line that is slated to be upgraded to 34.5KW within the next 20 years.

There are three commercial solar fields owned by Acorn Energy that are subscriber systems which could be impacted by various hazards high wind/ hail event.

| ata(2019-2023)         |
|------------------------|
| 1.27 times per year    |
| 2.84 hours per year    |
|                        |
| 3.62 hours per<br>vear |
|                        |

Table 2: Green Mountain Power Average Annual Outage Data for Bristol

#### **Public Safety**

The Bristol Fire Department is staffed by 32 firefighters that fill various functions within the Department to include but not limited to: Firefighter, Exterior Firefighter, Pumping Apparatus Driver/Operator, and Fire Officer. The Fire Department currently has three pumper trucks, rescue truck and tanker trucker. The officers and firefighters of the Bristol Fire Department operate under the direction of the Fire Chief who reports to the Selectboard through the Town Administrator. The Fire Chief always has control of the fire department for day-to-day operations and when it is called to service. The fire department responds to on average 130 calls a year for motor vehicle crashes, smoke/CO alarm, fire, hazardous condition, service calls and medical assists.

Law Enforcement by the Bristol Police Department is in a designated Police District and is provided by 4 full time and 3 part time officers. The district is limited to an area of approximately 1 square mile around the central business district. Vermont State Police is the primary agency and the Addison County Sheriff's Department support the remainder of the Town of Bristol.

The Bristol Rescue Squad Inc. is a private non-profit EMS agency providing primary 24/7 9-1-1 EMS response to the entirety of the towns of Bristol and Lincoln, along with portions of Monkton, New Haven and Starksboro. Bristol Rescue Squad is a combination paid/volunteer agency who responded to 1,034 calls in 2023, 936 in 2022, 770, in 2021 and 777 in 2020. Bristol Rescue currently operates two Type 1 Ambulances and one Type 2 ambulance at the Advanced EMT (AEMT) level. In addition to 9-1-1 response and transports services, the Bristol Rescue Squad provides Interfacility transportation between healthcare facilities and from healthcare facilities to a patient's residence.

The nearest hospital services are provided by Porter Medical Center, a satellite of the UVM Health Network, which is a 45-bed community hospital located 10 miles away in Middlebury. The nearest Level I Trauma center is located 25 miles north in Burlington, VT.

#### **Emergency Management**

The Town uses a Local Emergency Management Plan (LEMP) to guide its response to larger incidents. The LEMP identifies the Emergency Management Director (EMD) as the Town Administrator along with a volunteer as Deputy EMD, who are also the Emergency Management Planners. The LEMP designates Holley Hall as the primary emergency operations center (EOC) with the Bristol Fire Station as a secondary EOC Mount Abraham Union High School (MAUHS) is designated as the primary shelter while Bristol Elementary School is designated as an alternate shelter. Though not listed in the LEMP, Holley Hall and the Lawrence Memorial Library have also been identified as warming or cooling centers. The MAUHS parking lot has been identified as a potential Community Point of Distribution (C-POD) in the event Federal supplies need to be distributed in the area.

#### **Critical Facilities**

The planning committee identified a number of critical facilities in Bristol. These facilities provide important services to the community, such as basic government functions, water and power services, and schools. Some of these facilities can also serve additional roles during an emergency situation, including as a shelter for displaced residents, a staging area for emergency response and recovery activities, or a location for important City administration functions. This also includes Blaises Riverside manufactured home community. Damage to these facilities can impair response and recovery operations and may lead to a disruption of vital services for Bristol residents. Bristol has 3 dams, 2 of which are low hazard, and one has significant hazard potential, all are privately owned. The Town is aware of the significant hazard dam and it is believed the private non-profit that owns it is seeking grant money to have it removed? See Figure XX for more details.

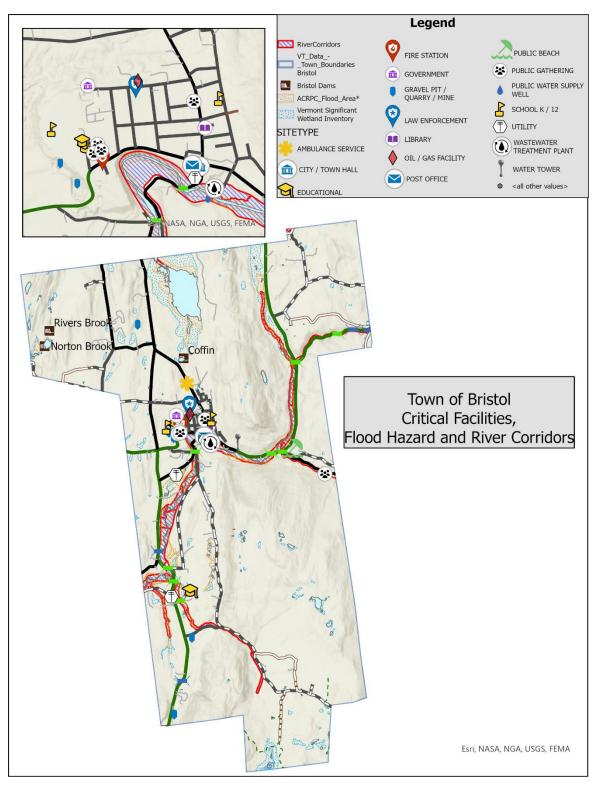


Figure 3 - Bristol Critical Facilities and Flood Hazard Areas

## **4 PLANNING PROCESS**

#### **Plan Developers**

The Town Administrator assembled a Hazard Mitigation Planning Committee to participate in updating the Plan. Team members included the: Town Administrator, Road Foreman, members of the Selectboard, Fire Chief, Planning Commission, Conservation Commission, Rescue Squad, Citizen Liaison, Water Operations and Addison County Regional Planning Commission.

SEAM Solutions assisted the Town with this Plan update. FEMA Building Resilient Infrastructure and Communities (BRIC) funds supported this process.

#### **Plan Development Process**

The 2024 Local Hazard Plan is an update to the 2018 single jurisdiction mitigation plan. A summary of the process taken to develop the 2023 update is provided in **Table 3**.

Table 3 – Plan Development Timeline and Process

**March 20, 2024** – Kick off meeting. Discussed current plan status; planning process; update to plan sections; outreach strategy. Committee meetings were held online but not made available to the public

**April 11, 2024** – Plan update announcement was posted on the Town's <u>website</u>, physically posted at the Town Office along with the Town's social media pages.

**April 17, 2024** – Planning Committee working meeting - Discussed public outreach strategy, identify community stakeholders, reviewed and made updates to the Introduction, Purpose and Community Profile, compiled information to identify critical facilities.

**June 19, 2024 –** Planning Committee working meeting – reviewed dam information, reviewed critical facilities list identified by the Town and map that identifies the critical facilities, river corridor and FEMA flood hazard area.

**July 17, 2024** – Planning Committee working meeting – Discussed the impact of the remnants of Beryl on the community and identified the need to submit a draft. Started to identify and rank hazards and their risk to the Town.

**July 22, 2024 –** Planning Committee working meeting - Finished ranking hazards, reviewed mitigation goals, strategies and actions from the 2018 plan for completeness, identified prior actions that should be included in the 2024 plan.

**July 29, 2024** – Planning Committee working meeting - Discussed community capabilities and areas for improvement for administrative and technical, planning and regulatory, outreach and education. Identified mitigation action opportunities.

August 21, 2024 – Prioritize mitigation actions and add any if there are gaps

Present at Selectboard meeting or public meeting?

Present draft to Whole Community stakeholders

Keep adding

In addition to the local knowledge of the Planning Committee members and relevant stakeholders, many existing local, regional and state plans, bylaws, studies, reports, and technical information were reviewed and utilized in the update of this plan.

#### Table 4 – Existing Plans, Studies Reports and Technical Information

2020 Town Plan Referenced to develop the Community Profile, Capabilities, Integrating into Existing Plans and Procedures, Mitigation Strategy Updates -Changes Since 2018 Plan in Section 6. 2024 Local Emergency Management Plan Primarily used to identify local organizations that support vulnerable populations to ensure these organizations are invited to participate in the plan update along with updating the Section 3. **2020 Bristol Unified Development Regulations** Referenced to develop the Community Profile, Capabilities, Integrating into Existing Plans and Procedures, Mitigation Strategy Updates – Changes Since 2018 Plan in Section 6. Stormwater plan 2015 - Referenced to develop Community Capabilities, Integrating into Existing Plans and Procedures, Mitigation Strategy Updates in Section 6 and Changes Since 2018 Plan in Section 4. 2019-2023 Green Mountain Power Outage Data Used to develop Table 2 in the Community Profile Section and identify potential vulnerabilities. 2020 US Census Data Used to develop the Demographics and Growth Potential information in Section 3. 2020 Unified Development Regulations Referenced to develop Community Capabilities, Integrating into Existing Plans and Procedures, Mitigation Strategy Updates in Section 6 and Changes Since 2018 Plan in Section 4. 2021 American Community Survey Five-Year Estimate Used to develop the Demographics and Growth Potential information in Section 3. 2023 State of Vermont Hazard Mitigation Plan Primarily referenced to develop the risk assessment and profiles in Section 5. 2023 FEMA Local Mitigation Planning Handbook Used to ensure plan meets the Federal mitigation planning requirements, including those for addressing climate change. 2023 FEMA Hazard Mitigation Assistance Program Policy Guide Used to ensure plan meets the Federal mitigation planning requirements, including those for addressing climate change. 2021 Vermont Climate Assessment Referenced to develop the flood risk profile in Section 5. FEMA NFIP Insurance Reports Used to determine how many structures are insured and describe NFIP compliance in Section 6. NOTE: Due to FEMA Region I concerns related to personally identifiable information (PII), NFIP repetitive loss and severe repetitive loss information is unavailable for this plan update. 2017 FEMA Region I Mitigation Ideas for Natural Hazards Used to develop mitigation actions to address impacts from severe winter storms, high winds and floods. **2019 Road Erosion Inventory** Referenced to develop the risk profile in Section 5 and mitigation actions to address floods in Section 6.

**VTrans Transportation Resilience Planning Tool** Referenced to develop the risk profile in Section 5 and mitigation actions to address floods in Section 6.

**Vermont Dam Inventory (VDI)** Referenced to develop the risk profile in Section 5 and mitigation actions to address floods in Section 6.

National Oceanic and Atmospheric (NOAA) National Climatic Data Center's Storm Events Database Referenced to develop the risk profile and hazard history in Section 5.

**FEMA Disaster Declarations for Vermont** Referenced to develop the risk profile and hazard history in Section 5.

**OpenFEMA Dataset: Public Assistance Funded Project Summaries for Vermont** Referenced to develop the risk profile and hazard history in Section 5.

**Vermont Department of Health** Referenced to develop the risk profile in Section 5.

**Vermont Agency of Natural of Resources** Referenced to develop the risk profile in Section 5.

**Vermont Agency of Natural of Resources Watershed Projects** Referenced to identifying completed and develop mitigation actions to address floods in Section 6

#### Changes since the 2018 Plan

The 2018 local hazard mitigation planning effort analyzed both natural and manmade hazards based on frequency, warning time, geographic impact, property damage and committee concern to derive at an overall vulnerability score. The committee identified the hazards as either high or low risk. Flash flood; landslide/rockslide; earthquake; wildfire; invasive species; hazmat spill/ or structure fire were prioritized as a high risk/vulnerability to the community. Actions proposed in 2018 focused on mitigating risks from flooding and flash flooding, while identifying actions for the remaining hazards except for earthquakes. While this hazard ranked high the Town did not believe that the risk was large enough to require town building retrofits as that time.

While the Town pursued the implementation of the mitigation strategies identified in the 2018 Plan, they also looked for opportunities to incorporate recommendations and information from the 2018 Plan into other plans, programs, and procedures. The Town successfully incorporated elements of the Plan in the updates to the Town Plan and Unified Development Regulations.

The Bristol Town Plan, updated in 2020, provides a vision for how Bristol should grow and develop. All Regulations governing land use in the Town of Bristol stem from the Bristol Town Plan and should serve to implement the visions contained in it. The Regulations should work in concert to provide a clear, fair and efficient administrative process to guide and control development.

The new Plan contains a flood resilience plan that identifies Flood Hazard and Fluvial (River) Erosion Hazard areas along with land use policies and policies that support the goal of mitigation risks to public safety, critical infrastructure, historic structures and municipal investments posed by flooding and fluvial erosion.

The Unified Development Regulations (these "Regulations"), also updated in 2020, constitute the primary regulatory tool by which the Town of Bristol implements the vision in its Town Plan. They include Bristol's Zoning Regulations, Subdivision Regulations, the Flood Hazard Area Regulations and the Downtown Design Review

criteria for the area encompassing Bristol's Downtown Designation. For any given application, only a portion of these Regulations will apply. These Regulations are intended to be comprehensive and are organized to clarify the review process before the Zoning Administrator, Development Review Board or Downtown Design Review Committee.

In addition, Bristol made significant progress in completing other mitigation actions identified in the 2018 Plan – see **Appendix B**. Clean up this area to summarize actions Include developing the towns first capital improvement plan, conserved land near the Saunders River Access/Paul Fuller river to prevent development in the floodplain. Eagle park had repetitive inundation flooding due to the railings causing debris hang ups so the platform and railings are now removable.

The Town also undertook many infrastructure projects such as improving stormwater capacity in Mountain Street area, while other projects are still in progress. The Town started utilizing VTAlert as a way to get information out regarding the water district.

Bristol is on a major gravel bed that causes water lines to leak and break causing undermining and flooding issues under and around the roads. So the waterlines installed in 1905 are in the midst of being replaced.

described in the Community Profile above, Bristol's population has started to decline after peaking in 1990 and plateauing for the 20 years, however the Town Plan would like to seek expansion of housing options including affordable housing but would need partnerships to build out public water and sewer utilities.

The Town is in the process of amending its UDRs to provide for increased housing density and opportunities for accessory dwelling units (ADUs) in response to the high demand for housing in Bristol. These amendments will be presented to voters at the November 2024 election

Changes in the Unified Development Regulations (UDRs), population, and development since 2018 have not made Bristol more vulnerable to natural hazards and, therefore, are not the primary drivers for a shift in the Town's mitigation priorities in 2024. Rather, changing weather conditions most influenced the Town's current mitigation strategy.

#### Climate Change

The 2023 Vermont State Hazard Mitigation Plan states "Warming temperatures, shrinking winters and increasing incidence of intense storm events are beginning to have a significant impact on Vermont's economy, people and environment and require immediate attention across all planning efforts." Accordingly, and as a guiding principle of this Plan, we have aimed to recognize and include the impacts of climate change throughout Plan development, most notably reflected in the hazard profiles and mitigation actions. Both direct and indirect impacts of climate change are addressed within pertinent hazard profiles, as well as the potential for compounding impacts.

Bristol's Town Plan recognizes with climate change models predicting increased precipitation and stronger storms, many communities now find themselves and their

infrastructure increasingly vulnerable to natural disasters like flooding. The Town of Bristol has already been proactive in protecting its community with flood hazard area regulations for future development and substantial improvements. The Town considered the effects of future conditions, like climate change, on the type, location, and range of intensities of identified hazards when they conducted the risk assessment in 2024.

The primary mitigation goal in the 2023 Plan is to increase the Town's resilience to natural hazards by advancing mitigation investment to reduce or avoid long-term risk to people, homes, neighborhoods, the local economy, cultural and historic resources, ecosystems, and Community Lifelines.

## 5 HAZARD IDENTIFICATION AND RISK ASSESSMENT

#### Local Vulnerabilities and Risk Assessment

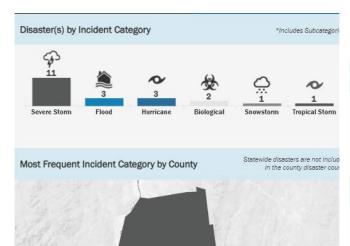
To be consistent with the approach to hazard assessment in the 2023 State Hazard Mitigation Plan, the Hazard Mitigation Planning Committee conducted an initial analysis of known natural hazard events to determine their probability of occurring in the future and their potential impacts on the people, infrastructure, the environment, and local economy.

This assessment considered the effects of future conditions, like climate change, on the type, location, and range of intensities of identified hazards.

The ranking results are presented (in bold and darker blue in **Table 5**) and reflect the following **highest risk hazard impacts** that the Town believes they are most vulnerable to:



Each of the **highest risk hazard impacts** are profiled in this section. Lower risk hazard impacts do not justify mitigation due to a low probability of occurrence and/or low impact and are not profiled in this Plan. See the State Hazard Mitigation Plan for information on the lower risk hazards.



Disaster(s) by Year



Cumulative Disaster(s) by Incident Category

| Severe Storm | Flood | Biological | Hurricane | Snowstorm | Tropical Storm |
|--------------|-------|------------|-----------|-----------|----------------|
| 1            |       |            |           |           |                |
|              |       |            |           |           |                |

© 2024 Mapbox © OpenStreetMap

Figure 4 - FEMA Declarations

Table 5 - Community Hazard Risk Assessment

| Hazard                          | Hazard                                   | Probabi | Potential Impact   |          |             |                 | Sco         | Ra        |    |
|---------------------------------|--|---------|--------------------|----------|-------------|-----------------|-------------|-----------|----|
| Events                          | Impact                                   | lity    | Infrastruct<br>ure | Lif<br>e | Econo<br>my | Environm<br>ent | Avera<br>ge | re        | nk |
| Thunderstor<br>m                | Fluvial<br>Erosion                       | 3       | 2                  | 1        | 2           | 3.5             | 2.875       | 8.62<br>5 | 6  |
|                                 | Flash<br>Flooding -<br>Road Erosion      | 3       | 3                  | 1        | 2.5         | 3.5             | 3.25        | 9.75      | 4  |
| lce Jam                         | Inundation<br>Flooding                   | 3       | 2                  | 1        | 2.5         | 2               | 2.625       | 7.87<br>5 | 8  |
| Tropical<br>Storm/Hurric<br>ane | Strong Wind                              | 3.5     | 3                  | 2        | 2.5         | 3               | 3.5         | 12.2<br>5 | 2  |
| Tornado                         | Hail                                     | 1       | 1                  | 1        | 1           | 1               | 1.25        | 1.25      | 15 |
| Landslide                       | Landslide<br>/Slope failure              | 2       | 2.5                | 1        | 2           | 2               | 2.375       | 4.75      | 11 |
|                                 | lce                                      | 1.5     | 3                  | 1.<br>5  | 2.5         | 2               | 2.625       | 3.93<br>8 | 13 |
| Winter Storm                    | Snow                                     | 3.5     | 3                  | 1        | 2.5         | 1.5             | 2.875       | 10.0<br>6 | 3  |
|                                 | Cold                                     | 3       | 3                  | 2        | 2.5         | 1               | 2.875       | 8.62<br>5 | 5  |
|                                 | Heat                                     | 3       | 2.5                | 2.<br>5  | 1           | 2               | 2.75        | 8.25      | 7  |
| Drought                         | Drought                                  | 2       | 1.5                | 1        | 2           | 2               | 2.125       | 4.25      | 12 |
| Wildfire                        | Wildfire                                 | 2       | 3                  | 3        | 3           | 3               | 3.5         | 7         | 9  |
| Earthquake                      | Earthquake                               | 1       | 2                  | 2        | 2           | 2               | 2.25        | 2.25      | 14 |
| Invasive<br>Species             | Invasive<br>Species                      | 4       | 2                  | 1        | 2.5         | 3.5             | 3.25        | 13        | 1  |
| Infectious<br>Disease           | Infectious<br>Disease<br>ability x Avera | 2       | 1                  | 4        | 3           | 2               | 3           | 6         | 10 |

\*Score = Probability x Average Potential Impact

|   | Frequency of Occurrence:<br>Probability of plausibly<br>significant event  | <b>Potential Impact:</b><br>Severity and extent of damage and disruption to population, property, environment, and the economy                      |
|---|--|---|
| 1 | <b>Unlikely</b> : < 1% probability of occurrence per year  | <b>Negligible:</b> Isolated occurrences of minor property and environmental damage, potential for minor injuries, no to minimal economic disruption |
| 2 | <b>Occasionally</b> : 1% to 10% probability of occurrence per year, or at least one chance in the next 100 years | <b>Minor:</b> Isolated occurrences of minor property and environmental damage, potential for minor injuries, no to minimal economic disruption      |
| 3 | <b>Likely:</b> >10% but <75% probability per year, at least one chance in the                                    | <b>Moderate</b> : Severe property and environmental damage on a community scale, injuries or fatalities, short-term impact                          |

|   | Frequency of Occurrence:<br>Probability of plausibly<br>significant event | <b>Potential Impact:</b><br>Severity and extent of damage and disruption to population, property, environment, and the economy                        |
|---|---|---|
|   | next 10 years   |   |
| 4 | <b>Highly Likely:</b> > 75% probability in a year                         | <b>Major:</b> Severe property and environmental damage on a community or regional scale, multiple injuries or fatalities, significant economic impact |

#### **Highest Risk Hazard Profiles**

Invasive Species are becoming a widespread problem throughout Bristol and the rest of Vermont. Damages range from skin blistering and scarring in the case of poison parsnip, to the devastating effect the Asian Longhorn Beetle (ALB) or Emerald Ash Borer (EAB) could have on Bristol's Forest products industry and village landscape.

The Bristol Hazard Mitigation Committee (BHMC) pointed out that much of the spread of unwanted invasive plants is along roadsides and has entered the town via state highways. Flying insect invasives will be far more widespread due to the mobility of these pests and could strike anywhere in the community where their hosts live (Ash for Emerald Ash Borer and Maple for Asian Longhorned Beetle). From small woodlots to large-tract forests, all treed land is susceptible.

Widespread establishment of Wild or Poison Parsnip (*Pastinaca sativa*) along roadsides and/or open fields can effectively remove those areas for recreational purposes through much of the summer months. Once contracted, many are quite hesitant to venture far from cleared paths and given the non-developed nature of much of Vermont's attraction for tourists, could heavily impact future visits.

Ash trees are the source for hardwood that can bend and withstand considerable stress. Historically, ash has been the source for axe handles, hockey sticks and baseball bats. It is a component of timber harvesting in Vermont and provides that industry with a moneymaking product. Spread of the Emerald Ash Borer (*Agrilus planipennis*) (EAB) into Vermont's forests would have a significant impact on timber values. The Emerald Ash Borer Strategic Plan Committee was established in 2020 by the Selectboard with the mission to update and broaden the 2014 street tree inventory to identify the location and condition of all ash trees on public properties, including along neighborhood streets, within public parks, and along roadways. This committee also identified locations, established priorities and timelines for removal of ash trees

A third invasive of immediate concern to Vermont is the Asian Longhorned Beetle (*Anoplophora glabripennis*) (ALB) which attacks and kills maple trees. Vermont is famous for its maple syrup and is the largest producer of maple products in the United States. Widespread loss of maple trees could result in the collapse of this iconic industry and a severe impact to the state's economy.

Other invasives include Purple Loosestrife, Japanese Knotweed, Rock Snot and many others which all have a detrimental impact on the state's native populations and the state's ecological balance.

The most noticeable impact of invasives in Vermont began when a load of elm lumber was imported into this country from Europe in the early 1900s. Embedded in this load were spores of what we now call Dutch elm disease. At the time, the elm was the most popular street tree in the US due to its hardiness in many types of conditions. The loss of these trees which were liberally planted as shade trees in many village greens and along roadsides had an extreme impact both aesthetically and due to the loss of shade, in the overall use of electricity in summer months. Now, elms are uncommon in most of the northeast and the disease continues to spread westward.

Other examples include the importation of gypsy moth in an attempt to create locally grown silk, the spread of zebra mussels which threaten water intakes on infested water bodies and the unintentional importation of the Norway Rat in ships holds with early colonists. Each of these has had its own impacts on the economy and ecological stability of the US and Vermont.

With an increasing global economy, new and unknown invasives are sure to be imported from other countries in the future. In recognition of the inevitable spread of EAB and ALB into Vermont, trapping is being conducted by foresters and biologists along the border areas of Vermont. ALB is expected in Vermont within the next few years and damage caused by their spread is already anticipated by the Vermont Agency of Natural Resources. EAB was reported in the State of Vermont for the first time in early 2018 and State plans have been put into action.

Bristol is extremely vulnerable to the economic impacts of invasives and is limited in its ability to combat their spread. The community does what it can but is highly dependent on State and Federal agencies to slow down the spread of invasives. With a local economy highly focused on the forests and forest products, the community is highly at risk. From the 2023 State Hazard Mitigation Plan "A compounding hazard can impact the occurrence of other hazards days, weeks, or months later. Invasive species and extreme heat are two hazards which have been noted to cause major compounding and cross-cutting impacts. Invasive species can accelerate the frequency of landslides, wildfires, and infectious disease outbreaks."

**Strong Wind** can occur on its own as a single event or it can be associated with other natural hazards, including thunderstorms or winter events. Wind in Vermont typically flows from west to east and is most significant on mountain peaks. Several wind events have come from other directions, mainly the south and in winter the traditional nor'easterWhile Bristol has managed to avoid many of the larger events, localized strong winds have resulted in occasional loss of roofs on lesser maintained structures but is susceptible to high directional winds town wide. With its location at the intersection of the Champlain Valley and the Green Mountains winds from the SSW tend to be compressed against the mountains causing locally higher winds than are experienced in other areas of the region. Fortunately for Bristol, these same geographic conditions tend to break up potential tornadic wind patterns.

FEMA's National Risk Index defines Strong Wind as damaging winds that exceed 58 mph. Strong Wind poses a threat to lives, property, and vital utilities primarily because of flying debris or downed trees and power lines. Addison County has seen winds as high as 86 mph. However, on average the winds events range on the low end of what FEMA considers strong winds. From 1997 to 2022 wind events has caused more than \$345,000

Downed trees within the road right-of-way are the root cause of many power outages. Roads that pass through dense wooded areas are prone to downed trees, which can lead to fallen power lines. Strong wind events with associated power outages can have a short-term impact on the local economy due to business closures. Environmental impacts such as the Emerald Ash can have an impact on the health of trees that can become vulnerable to strong winds. A committee and plan, cited in the invasive species section was established, for the removal of vulnerable trees. The potential risk to public and private woodlots and impacts on the local economy have not been quantified.

Power outages are the main reason for disrupting communications, which are crucial in times of crisis. Telecommunications are also needed for warning systems before a disaster, as well as for response during and recovery after. During a disaster, municipal response is managed by the local Emergency Operations Center (EOC), this would include all communications – from phone calls to internet browsing and 2-way radio. The Fire Department's repeater also goes down when there is a loss of power hindering communications if there are responding to an event.

#### Public buildings lacking power backup? Repeater does not have generator?

The Bristol Fire Department (BFD) leases space on a large radio communication tower in a building located at 569 Monkton Road in Bristol for its repeater and antenna. The Town's current 5-year lease agreement with InSight Towers is financially unsustainable in the long-term. This does not include the physical space required to house the repeater system. The Town of Bristol owns a small concrete building at the base of that tower which houses both the BFD and Bristol Rescue Squad repeaters. This building does not have a heat or backup power source. Rescue has a separate lease agreement with InSight Towers to attach their antenna to the tower. The BFD has been exploring long-term sustainable options for relocating the communications facilities. Working with their two-way radio communications equipment vendor, the BFD came up with a design that called for a 100-foot antenna behind the Fire Station and total project cost of approximately \$130,000. However, the current UDR provisions do not allow a tower in that district, the project lacks funding, and there may be some FCC procedures that need to be met.

In addition to power outages, downed trees during strong wind (and heavy snow/ice) events can damage buildings and other property.

#### Strong Wind Hazard History

These are the most up to date significant events impacting Bristol. Federal Declarations are depicted in bold. Damages are to Addison County

| 3/28/2000  | 68 mph | \$75,000  |
|------------|--------|-----------|
| 9/19/2003  | 52 mph | \$10,000  |
| 11/13/2003 | 35 mph | \$ 5,000  |
| 12/11/2003 | 46 mph | \$ -      |
| 11/28/2004 | 50 mph | \$5,000   |
| 9/29/2005  | 35 mph | \$50,000  |
| 1/18/2006  | 55 mph | \$30,000  |
| 2/17/2006  | 37 mph | \$50,000  |
| 10/28/2006 | 60 mph | \$20,000  |
| 12/16/2007 | 50 mph | \$10,000  |
| 12/9/2009  | 74 mph | \$100,000 |
| 1/25/2010  | 50 mph | \$10,000  |
| 2/26/2010  | 50 mph | \$25,000  |
| 12/1/2010  | 61 mph | \$250,000 |
| 12/12/2010 | 50 mph | \$10,000  |
| 4/16/2011  | 50 mph | \$20,000  |
| 10/29/2012 | 50 mph | \$10,000  |
| 12/21/2012 | 53 mph | \$50,000  |
| 4/1/2018   | 56 mph | \$150,000 |
| 12/23/2022 | 52 mph | \$100,000 |
| 12/23/2022 | 52 mpn | \$100,000 |





#### **Extreme Cold and Snow**

With the almost annual occurrence of a significant snow or ice storm, the town feels an impact most on the infrastructure of the community. The town is able to keep the roads open and treated for most storms and any loss of power is usually limited to hours, however, the intersection of Burpee Road and Monkton Road is subject to frequent drifting of snow (Tab c). This area has the potential to be a high accident area.

As population growth and housing expands into the more rural areas of town, increasing dependency on local roads by the new homeowners requires changes in winter maintenance. The town has, thus far, been able to keep up with those increased demands on its services.

**Extreme Cold** temperatures are part of Vermont's climate tendency to stray above or below expected temperature values. What constitutes 'extreme cold' can vary and is based on what a population is accustomed to in their respective climates. This hazard can have a significant effect on human health and on commercial/agricultural businesses, and primary and secondary effects on infrastructure including burst water pipes and power failure. Colder than normal temperatures during the grow season can devastate crops and plants.

#### **Extreme Cold and Snow**

These are the most up to date significant events impacting Bristol. Federal Declarations are depicted in bold. Damages are to Addison County Blizzard 12/1/1997: 9-12"; \$10,000 3/21/1998: 12-15"; \$10,000 1/25/2000: 14"; \$15,000 1/30/2000: 12"; \$15,000 2/13/2000: 12"; \$10,000 2/18/2000: 10.5"; \$10,000 4/9/2000: 11.5"; \$30,000 12/31/2000: 8-19"; \$20,000 3/5/2001: 15-30"; \$100,000 3/22/2001: 8-25"; \$50,000 3/30/2001: 5.5-16"; \$50,000 1/31/2002: 10"; \$10,000 3/26/2002: 12"; \$20,000 11/17/2002: 6-10"; \$5,000 12/25/2002: 8"; \$10,000 1/4/2003: 18"; \$40,000 3/30/2003: 8"; \$10,000 4/5/2003: 11"; \$10,000 1/25/2007: 6: snow -11° F -25° to -40° windchill -8° F -20° to -40° 3/6/2007 windchill 3/9/2007 -18° F 1/14/2009 -20° F -25° to -40° ? 1/7/2015 windchill -?° F -25° to -35° 1/11/2022 windchill 1/14/2022 -10° F -25° to -40° windchill -11° F -25° to -40° 2/3/2023 windchill





#### **Floods**

Bristol's moderate to steep terrain, when combined with heavy rainfall are conditions conducive to flash flooding throughout town. The New Haven River transitions from a steep fast flowing stream north and east of town to a much lesser gradient just south of the village. It is prone to flash flooding all along this route depending on the amount of rainfall and flows upstream in Lincoln. The only area of town where inundation flooding may be more common than flash flooding is along the north-south valley of the New Haven River on the flats south of town along Rte. 116. Based on the results of overlaying the FIRM flood maps with the location of the E911 points, thirty-four 911 locations in the town are vulnerable to potential flooding. These locations include 27 single family homes, 3 mobile homes, 2 camps, 1 commercial establishment and 1 utility substation located on Hewett Road. The estimated loss for damage to these properties ranges between \$5-7 million.

Flash flood and related erosive failure risks are associated almost entirely with the instability of the New Haven River along its entire route through town. Flash floods identified as a primary risk in Bristol generally also produce major erosion events as river banks and road bases along the river are destabilized. Infrastructure at risk to erosive damage is generally located along the river between the Lincoln Town line and the A Johnson lumber mill located south of the village area. This stretch of river includes portions of River Road and VT Route 116 east of town, both of which have experienced major damages over the past 20 years.

Geomorphic assessments conducted since the 1998 flood of record have identified multiple locations where infrastructure and private homes are at risk due to channel migration and flooding as shown in the following table:

Flash flood events have also occurred at higher elevations or other locations where minor streams or tributaries swell and inundate culverts or ditches causing damage to roads, driveways, and private properties. Despite stormwater improvements in the area in 2010, increased water runoff from the wooded hillside at the north end of Mountain Street across from the Elementary School, for example, has resulted in flood damage to properties on Mountain and Spring Streets many times.

| -           | 1       |                         |  |
|-------------|---------|-------------------------|--|
| Reach       | Town    | Structure               | Description/Identified Vulnerability   |
| M10         | Bristol | Residence,<br>Left Bank | One residence on Cove red is positioned mid-way along<br>the reach at the southern boundary of the historic<br>channel migration zone and could be subject to future<br>erosion hazards if the channel migrates to the south.<br>(avg. house value \$200,0000  |
| M11         | Bristol | Route 116               | A series of 90-degree meander bends in the reach has<br>resulted in low-to-moderate flows directed nearly<br>perpendicular to Route 116 armoring along right bank at<br>the upstream extent and mid-reach. (Continued<br>expansion of meanders could adversely affect State Rte.<br>#116 in this area)   |
| M11         | Bristol | residence, RB           | A residence on S 116 Rd along right bank has<br>experienced erosion and inundation hazards in past<br>floods, including the 1998 and 2004 flood and impacts to<br>outbuildings in 2011 and 2019 (avg. House value<br>\$200,000)  |
| M12,<br>M13 | Bristol | Lumber Mill,<br>RB      | This mill located at 995 S 116 Rd was constructed on the<br>historic floodplain decades ago and is susceptible to<br>erosion and inundation hazards during flood events and<br>impacts also occurred in 1938,1970, 1998, 2011 and<br>2019 (Total Mill value \$1,758,900) possible new<br>mitigation strategies with change in business ownership |

Table 6 – Locations at risk due to channel migration

| M13 | Bristol | residence   | Residential properties along Hewitt Rd and Cold Spring<br>Road, and power substation on Hewitt Rd   |
|-----|---------|---|---|
|     |         |   |   |
| M14 | Bristol | Residence   | <i>Residential properties along Lower Notch Rd and Carlstrom Rd</i>   |
| M14 | Bristol | Town Septic<br>System, RB                                   | <i>Erosive action could put the town septic system at risk during high volume flooding events. (replacement cost: \$1,500,000)</i>  |
| M14 | Bristol | Residences,<br>Commercial<br>properties<br>along High<br>RB | These structures are potentially susceptible to both mass<br>failure of the West Street bank above (Top-Down) in 2004<br>or from erosion of the toe of the slope below. Bottom up<br>mass failures after 1938 flood. (Total values;<br>\$1,434,000)Still vulnerable with recent stabilization?                            |
| M14 | Bristol | Mill, LB  | 44 South St potentially susceptible to mass failure from<br>RB failure of West Street above and from erosion of LB<br>during flood event. (Total Mill value \$695,000)  |
| M14 | Bristol | South Street,<br>Notch Road<br>LB                           | Erosive action could put these town roads at risk during<br>high volume flooding events. (Repair Costs \$350,000)   |
| M15 | Bristol | residences,<br>RB   | The newly constructed home and Blaises Trailer Park<br>homes along the right bank are at imminent risk from<br>streambank erosion and failures in this actively adjusting<br>reach. Other homes and businesses in the Rockydale<br>development are also at risk. (Total at risk property<br>values \$308,000)             |
| M15 | Bristol | Route 17 /<br>116   | Route 17 / 116 is highly susceptible to failures from<br>streambank erosion particularly mid-way along the<br>reach. (State owned highway failed in this area during the<br>1998 flood event)   |
| M15 | Bristo  | residence   | Residential properties along RB: 15, 87, 95, 125 Basin<br>Street; 7, 79, 81, 83 Drake Smith Rd; 91 East St  |
| M16 | Bristol | Lincoln Rd  | Lincoln Road has seen repetitive damages in historic<br>(1927, 1938, 1970s, 1998) and more recent floods (2019,<br>2023, 2024) including bottom up failures (from river<br>erosion) and top-down failures (from stormwater-related<br>landslides) (e.g., Briggs Hill Road failures)                                       |
| M16 | Bristol | potential<br>infrastructure                                 | The downstream 750 feet of reach M16 near the<br>confluence with Baldwin Brook is a highly adjusting sub<br>reach of river channel subject to braiding flows and<br>lateral channel migration. Future development and<br>placement of infrastructure in this area should be<br>minimized. (Currently largely undeveloped) |

| M17 | Bristol | Eagle Park | Town-owned Eagle Park has seen repetitive damages to                             |  |
|-----|---------|------------|--|--|
|     |         |            | <i>Universal Fishing Platform from inundation and erosion (e.g., 2011, 2019)</i> |  |

Based on National Weather Service's precipitation records for nearby Burlington, VT, the summer months of June, July, and August receive the greatest amount of rain. The Bristol Flood Map indicates where flooding risk is highest. Generally, any rain in excess of 2.5" in a 24-hour period are likely to result in some flash flooding. Rain in excess of 3-4" can cause floods in multiple locations with considerable damage to town roads. Single 24-hour storm totals exceeded 6" in both 1927 and 2011, the two "watershed" events which resulted in statewide devastation. Due to its sitting near the river, there is also a possibility of contamination of the spring that supports the water distribution system in the village.

The committee identified several storms in Bristol where damage was great enough to warrant federal assistance. In late June of 1998, Bristol was the recipient of a chain of successive rainstorms. Once the ground was saturated, the remainder flowed into streams in torrents. The nearby Town of Lincoln was entirely cut off from the rest of the state and Bristol also experienced major damage. The damage resulted in disaster declaration DR1228 which caused over \$2 million in damages in Addison County alone. This same storm flooded several mobile homes that had slowly creeped into a floodplain and resulted in one of the first major mitigation buyouts in the state.

In 2004, a stalled summer storm dropped large amounts of rain onto South Mountain and Deer Leap causing flooding to residences and businesses in the downtown area as well as inflicting damage to town and state highways. The 2004 storm caused over \$70,000 in damage to the Town of Bristol, much of which was reimbursed through State and Federal sources.

In 2008 a single storm concentrated its rain on the towns of Bristol and Nearby New Haven, causing localized flash flooding resulting in DR1790. 2011 saw another banner year for flooding/flash flooding in Bristol. Tropical Storm Irene DR-4022 alone contributed to damages of over \$44,000 in town. There have been no flash flooding events large enough to warrant federal assistance in Bristol since 2011.

Whether the current climate change trend is the direct result of human activity or due to other circumstances, it is impossible to not see it happening. While FEMA has only existed for the past half century, the increase in disaster declarations in Vermont has been noticeable. As one committee member identified, we had five, 700yr storms in a 10yr period. Observing and predicting a rising trend in larger and more severe storms is not a stretch. Following an extended period of calmer/drier weather from the 1950s through the 1980s, this current trend is even more obvious, and it is likely to continue on into the future.

The Town of Bristol's topography and location along the western slopes of the Green Mountains practically guarantees the likelihood of flash flooding events. The most damages to date have occurred to the town highway infrastructure in the form of washouts and culvert failures. Fortunately, a progressive road crew monitors trends

and proactively installs culverts and repairs ditching in anticipation of ever worsening rainfall/flooding events. The Bristol hazard mitigation committee rightly identified flash flooding as the highest vulnerability to the community. Scoring a risk rating of 14, the vulnerability to flash flooding would be considered of regional concern which shows as a similar vulnerability in much of the rest of Vermont. Fortunately, the community understands this vulnerability and supports the road crew's efforts to prepare against future risk.

#### **Flood Hazard History**

| These are the most up to date significant events  |                |                     |  |  |  |  |  |
|---|----------------|---------------------|--|--|--|--|--|
| impacting Bristol. Federal Declarations are depicted in bold. Damages are to Addison County |                |                     |  |  |  |  |  |
| depicted in bold.   | Damayes are to | Bristol             |  |  |  |  |  |
| damages   |                |                     |  |  |  |  |  |
| 4/23/2004   | DR1559         | \$ 73,684           |  |  |  |  |  |
| 9/12/2008   | DR1790         | \$ 23,655           |  |  |  |  |  |
| 9/1/2011  | <b>DR4022</b>  | \$ 39,908           |  |  |  |  |  |
| 1/2/2018  | DR4356         | \$ 9,381            |  |  |  |  |  |
| 9/29/2005   | DR4474         |                     |  |  |  |  |  |
| \$252,898   |                |                     |  |  |  |  |  |
| 7/14/2023   | <b>DR4720</b>  | \$                  |  |  |  |  |  |
| 19,210  |                |                     |  |  |  |  |  |
| 7/10/2024   | EM3609         | \$T <mark>BD</mark> |  |  |  |  |  |
|   |                |                     |  |  |  |  |  |
| Recorded Co   | unty Wide Da   | images              |  |  |  |  |  |
| 4/1/1998  | \$10,000       |                     |  |  |  |  |  |
| 4/23/2001   | \$5,000        |                     |  |  |  |  |  |
| 5/1/2001  | \$1,000        |                     |  |  |  |  |  |
| 4/13/2002   | \$20,000       |                     |  |  |  |  |  |
| 5/19/2006   | \$25,000       |                     |  |  |  |  |  |
| 6/26/2006   | \$15,000       |                     |  |  |  |  |  |
| 6/15/2009   | \$25,000       |                     |  |  |  |  |  |
| 10/1/2010   | \$50,000       |                     |  |  |  |  |  |
| 4/26/2011   | \$250,000      |                     |  |  |  |  |  |
| 1/11/2014   | \$2,000        |                     |  |  |  |  |  |
| 6/9/2015  | \$250,000      |                     |  |  |  |  |  |
| 7/19/2015   | \$2,500        |                     |  |  |  |  |  |
| 2/25/2016   | \$1,000        |                     |  |  |  |  |  |
| 2/25/2017   | \$30,000       |                     |  |  |  |  |  |
|   |                |                     |  |  |  |  |  |





The Hazard Identification and Risk Assessment is the foundation for the Mitigation Strategy to reduce future risk.

- -NOAA 2022 Vermont Climate summary

Fill summary in

| Vulnerability Summary  |  |  |  |  |  |  |
|--|--|--|--|--|--|--|
| Invasive Species Wind  |  |  |  |  |  |  |
| Vulnerable Assets: highway   | Vulnerable Assets: people (especially  |  |  |  |  |  |
| infrastructure; power and  | older adults, children, and sick); highway   |  |  |  |  |  |
| telecommunication systems, trees;  | infrastructure; power and telecommunication systems, trees;  |  |  |  |  |  |
| Location: Town and region wide   | public water systems; buildings; local<br>businesses   |  |  |  |  |  |
| Extent: Acres of tree loss; acres of   |  |  |  |  |  |  |
| inundation   | <b>Location</b> : Town and region wide; Town Office, School  |  |  |  |  |  |
| <b>Past Occurrence:</b> 1900s Dutch Elm, 2017 Emerald Ash borer, hemlock wolly adelgid in 2007; Japanese knotweed  | Extent: up to 68 mph   |  |  |  |  |  |
| 1900s  | <b>Past Occurrence</b> : \$100,000 regional damage   |  |  |  |  |  |
| Future Probability: 75% probability in   | 5  |  |  |  |  |  |
| a year   | Future Probability: 75% probability in   |  |  |  |  |  |
| Extreme Cold and Snow  | a year<br>Floods   |  |  |  |  |  |
| <b>Vulnerable Assets:</b> people (especially<br>older adults, children, and sick); highway<br>infrastructure; public water and<br>wastewater systems; trees; local<br>businesses; power and<br>telecommunication systems | <b>Vulnerable Assets:</b> people (especially<br>older adults, children, and sick); highway<br>infrastructure; buildings; public water<br>and wastewater systems; dams; local<br>businesses; power and<br>telecommunication systems |  |  |  |  |  |
| <b>Location:</b> Town-wide; various daycare facilities listed in the LEMP, The Evergreens Private Senior Care Home; Blaises Riverside, Maple Ridge, Lauritsen, Kountry Trailer manufactured home communities; any roads? | Location: Inundation Flooding: along<br>New Haven River,Norton Brook, and<br>Winona Lake; Blaises Riverside<br>manufactured home community<br>Flash Flooding: list of roads lower notch<br>road VT 116 ability to respond          |  |  |  |  |  |

| Fluvial Erosion spots                            |  |  |
|--|--|--|
|  |  |  |
| <b>Extent</b> :±5" rain; extent data for fluvial |  |  |
| erosion unavailable                              |  |  |
|  |  |  |
| Past Occurrence: See history table;              |  |  |
| \$252,898 locally / \$3.6 Million Regionally     |  |  |
|  |  |  |
| Future Probability:<75% probability              |  |  |
| in a year  |  |  |
|  |  |  |

## **6 HAZARD MITIGATION STRATEGY**

The highest risk natural hazards and vulnerabilities identified in the previous section of this Plan directly inform the hazard mitigation strategy outlined below, which the community will strive to accomplish over the coming years. The mitigation strategy chosen by the Town includes the most appropriate activities to reduce future risk from potential hazards.

#### **Mitigation Goals**

The Hazard Mitigation Planning Team identified the following as the community's primary mitigation goal:

The Town of Bristol has identified that its goals for hazard mitigation are to reduce and/or avoid all long and short-term vulnerabilities to the hazards by protecting the health and safety of the public; protect existing and new properties and structures; Reduce impacts to residents and local industry and provide for the outdoor recreational safety of the public. By Increasing the Town of Bristol's resilience to natural hazards in advancing mitigation investment to reduce or avoid long-term risk to people, homes, neighborhoods, the local economy, cultural and historic resources, ecosystems, and Community Lifelines such as transportation, water, sewer, energy, and communications.

See Community Survey Results in **Appendix** XX for which assets survey respondents thought were most important to protect against potential future severe weather impacts.

#### **Community Lifelines**

Community Lifelines enable the continuous operation of critical government and business functions and are essential to human health and safety or economic security. The goal of the lifeline concept is to focus response efforts on stabilizing or re-establishing these most fundamental services during and after a disaster. Mitigating lifelines should reduce cascading impacts across government and business functions and lessen system-wide damage.

| Safety and<br>Security  | Transportation  | Health and<br>Medical  | Communications  |
|---|---|--|---|
| <ol> <li>Law Enforcement</li> <li>Fire Service</li> <li>Search &amp; Rescue</li> <li>Government</li> <li>Service</li> <li>Community Safety</li> </ol> | <ol> <li>Highway/Road/Motor<br/>Vehicle</li> <li>Mass Transit</li> <li>Railway</li> <li>Aviation</li> <li>Maritime</li> </ol> | <ol> <li>Medical Care</li> <li>Public Health</li> <li>Patient Movement</li> <li>Medical Supply</li> <li>Chain</li> <li>Fatality</li> <li>Management</li> </ol> | <ol> <li>Infrastructure</li> <li>Responder</li> <li>Communications</li> <li>Alerts, Warnings, &amp;</li> <li>Messages</li> <li>Finance</li> <li>911 &amp; Dispatch</li> </ol> |
| Food, Water,<br>Shelter   | (Power & Fuel)  | Hazardous<br>Materials   |   |
| 1. Food<br>2. Water<br>3. Shelter<br>4. Agriculture   | 1. Power Grid<br>2. Fuel  | 1. Facilities HAZMAT,<br>Pollutants,<br>Contaminants   |   |

#### **Community Capabilities**

#### **Administrative and Technical**

This capability refers to the Town's staff and their skills and tools that can be used for mitigation planning and to implement actions.

In addition to the Emergency Management staff described in Section 3, municipal staff that can be used for mitigation planning and to implement specific mitigation actions include: Town Treasurer, Town Clerk, Assistant Town Clerk, Planning and Zoning Administrator, Recreation Director, and Public Works Foreman.

In addition to paid staff, there is a 5-member Selectboard, 7-member Planning Commission, 7-member Energy Committee, Fire Warden, Town Health Officer, 9member Conservation Commission, and Constable. Look at annual report and website

To augment local resources, the Town has formal and informal Fire and Public Works mutual aid agreements for emergency response. Technical support is available through the Addison County Regional Planning Commission (ACRPC) in the areas of land use planning, emergency management, transportation, GIS mapping, and grant writing. Technical support is also available through the State ANR for floodplain bylaw administration and VTrans Districts for hydraulic analyses. **Strengths** community with a family atmosphere committed small core of volunteers involved in several committees and groups strong interdepartmental communication and cooperation

**Areas for Improvement** potential candidates for volunteering is limited small pool of volunteers creates burn out and limited time commitments. Separate EMD and Town Administrator roles. Fill Emergency Management Coordinator position.

#### Planning and Regulatory

These capabilities are the plans, policies, codes, and ordinances that prevent and reduce the impacts of hazards. Examples of planning capabilities that can either enable or inhibit mitigation include land use plans, capital improvement programs, transportation plans, stormwater management plans, disaster recovery and reconstruction plans, and emergency preparedness and response plans. Examples of regulatory capabilities include the enforcement of zoning ordinances, subdivision regulations, and building codes3 that regulate how and where land is developed, and structures are built.

Bristol does not have any local building codes. Vermont has adopted statewide codes for commercial building fire safety and energy standards. The energy code also applies to residential buildings. Codes enforced by Vermont's Division of Fire Safety are the 2015 National Fire Protection Association (NFPA) 1 Fire Code; 2015 NFPA 101 Life Safety

#### Town Plan: 2020-2028

**Description:** A framework and guide for how future growth and development should proceed.

**Relationship to Natural Hazard Mitigation Planning:** Includes goals and policies related to flood resilience and land use.

#### Zoning Ordinance with Flood Hazard Area and River Corridor Overlay District Requirements: June 2021

**Description:** Provides for orderly community growth promoting the health, safety, and general welfare of the community.

**Relationship to Natural Hazard Mitigation Planning:** Establish site plan review requirements and zoning districts, including Flood Hazard and River Corridor Overlay Districts, with specific standards for proposed development. Requirements are designed to prevent overdevelopment; to mitigate negative impacts to the natural and human environment; minimize effects to the historical and aesthetic character of the community; and ensure design and construction of development in flood and other hazard areas are accomplished in a manner that minimizes or eliminates the potential for flood loss or damage to life and property.

#### Road and Bridge Standards: July 2019

**Description:** Provide minimum codes and standards for construction, repair, maintenance of town roads and bridges.

**Relationship to Natural Hazard Mitigation Planning:** Standards include management practices and are designed to ensure travel safety, minimize damage to road infrastructure during flood events, and enhance water quality protections.

#### Road Erosion Inventory Report: 2019

**Description:** Prioritizes those infrastructure projects necessary to improve transportation network resiliency and water quality.

**Relationship to Natural Hazard Mitigation Planning:** Improvements are designed to minimize or eliminate flood impacts on hydrologically connected road segments.

#### Local Emergency Management Plan: April 2024

**Description:** Establishes lines of responsibility and procedures to be implemented during a disaster and identifies high risk populations, hazard sites, and available resources.

**Relationship to Natural Hazard Mitigation Planning:** Includes actions for tracking events and response actions including damage reports to facilitate funding requests during recovery. This type of information can be essential to preparing hazard mitigation project applications for FEMA funding.

#### Capital Improvement Plan TBD

**Strengths** plans and regulations in place are being executed; keep plans and regulations up to date strong local partners in implementing plans; Draft CIP does integrate other plans

#### Areas for Improvement

Review plans and identify areas for integration; Planning commission considering fluvial erosion hazard areas

#### Financial

These capabilities are the resources that a community has access to or is eligible to use to fund mitigation actions.

Bristol's 2024-2025 town budget is \$3,425,371 with \$912,544 to fund the Highway/Public Works Department, \$340,912 to fund the Fire Department, and \$572,000 allocated to several capital improvement funds. The \$626,628 Police Department is derived from a Police District property tax, fees for services, and grants. In addition to property tax revenues, the Town also collects separate fees for various services and aggressively seeks grants. Application fees for services,

**Strengths** well-funded budgets; Town just developed its first CIP – statutory adoption in process; A robust Designated Downtown.

Areas for Improvement TBD

#### **Education and Outreach**

Bristol has several outreach and education opportunities that could be used to implement mitigation activities and communicate hazard-related information:

Conservation Commission invasive hazards -Invasive species outreach and education

Residents to adopt mitigation actions to protect personal property

- activities intended to inform and remind people about hazardous areas and the measures to avoid potential damage and injury. Examples are: Outreach projects, Real estate disclosure, Technical assistance, Community education programs.
- Annual report for fire department outreach
  - Smoke detector installations
  - Drives for volunteers to join
  - Website and social media for burn permits and fire prevention
- FD does an annual community day
- Town office also uses social media for public outreach

**Strengths** multiple programs/organizations are already in place in the community particularly strong online and social media presence

**Areas for Improvement** better coordination needed to help implement future mitigation activities leverage communication tools

#### National Flood Insurance Program

The Town joined the National Flood Insurance Program (NFIP) in 1986. The effective date of the current Flood Insurance Rate Map (FIRM) is August 28, 2008.

The Town of Bristol is a member in good standing of the National Flood Insurance Program. There are 8 structures in town that have policies under the NFIP. These structures represent \$1,447,900 in total coverage in the community. A total of \$26,096.36 has been paid out to NFIP policy owners since 1978. There are currently no structures in the Town of Bristol which are considered to be Repetitive Loss Structures under the National Flood Insurance Program.

The Town of Bristol has adopted floodplain regulations within the Unified Development Regulations (UDR) which are administered by the Planning & Zoning Administrator . All zoning applications are reviewed against a map that has the FIRM superimposed over the zoning districts. Required reports are submitted to FEMA on an annual basis indicating compliance with the NFIP.

The Town of Bristol has been active in mitigating some of its hazards by utilizing available FEMA mitigation funds to complete buyouts of at-risk residences. Following the 1998 flooding, multiple homes were purchased in the "Tin City" area, removed, and the space converted into "Sycamore Park," which serves as an education and recreation area for the town.

The Town of Bristol has also adopted road and bridge standards as recommended by VT Agency of Transportation (VTrans). These documents address road and bridge construction standards designed to mitigate local traffic issues and are particularly

designed to mitigate potential damages due to flooding and flash flooding. The standards address culvert sizing, ditch treatments and driveway access to reduce flood caused erosion.

The Town supports continued compliance with the NFIP and would support Community Rating System (CRS) improvements where the benefits to the town's residents would outweigh the costs of additional administration and compliance. The Town also supports buyouts where this solution is economically feasible and supported by the landowners.

Any discussion to continue and expand NFIP compliance?

#### **State Incentives for Flood Mitigation**

Vermont's Emergency Relief Assistance Funding (ERAF) provides state funding to match FEMA Public Assistance after federally declared disasters. Eligible public costs are generally reimbursed by FEMA at 75% with a 7.5% State match. The State will increase its match to 12.5% or 17.5% if communities take steps to reduce flood risk as described below.

12.5% funding for communities that have adopted four (4) mitigation measures:

- 1) NFIP participation;
- 2) Town Road and Bridge Standards;
- 3) Local Emergency Plan; and
- 4) Local Hazard Mitigation Plan.

17.5% funding for communities that also participate in FEMA's Community Rating System OR adopt Fluvial Erosion Hazard or other river corridor protection bylaw that meets or exceeds the Vermont ANR model regulations.

Ferrisburgh's current ERAF rate is 7.5%. Upon adoption of the 2024 Local Hazard Mitigation Plan, their ERAF rate will increase to 12.5% because the Town has not adopted River Corridor Bylaws.

### Hazard Mitigation Action Identification

The Hazard Mitigation Planning Team discussed the mitigation strategy, reviewed projects from the 2018 Plan, and identified possible new actions from the following categories for each of the highest risk natural hazards identified in Section 5.

Act 121 requires ANR to update river corridor maps and requires towns with existing flood hazard bylaws to update them to the new standards that will be released by the state by 1 January 2028. (page 25)

Invasive species/wind/extreme cold/floods

assigned a responsible party to lead the completion of each action;

identified potential grant funding;

3) defined a timeframe for implementation; and

#### ranked each action's priority (high, medium, low).

Local Plans and Regulations

- Consider Adopt river corridors
- General tree plans in addition to emerald ash borer
- Conservation commission identified in town plan to address invasive species (p 131 of town plan)

#### Structure Infrastructure

- MRGP improving ditching and culverts
- CIP projects
- Drainage projects the village Pine st not connected to stormwater system
  - Infiltration school st look at last meeting notes
- Harvey rd class 4 bridge → consider upgrade to Class 3
- 4.7acre purchased for new public works \*\* possible addition current facility, which happens to sit on an old landfill, is inadequate for current and future needs
- Trimming and removing trees potential impact of public properties, row and parks
- Town office roof is slate and on the national registry implement better maintenance practices – snow/wind/ice
- Town garage facility improve capability and capacity by establishing a larger more efficient facility – currently 2 garages 1960s vintage -Plan for and Maintain Adequate Road and Debris Clearing Capabilities
- Basin Street stormwater
- Waterline upgrade pressurizing for
- Explore alternatives to replace west end of Briggs hill rd

#### Natural Systems Protection

- Grant from RPC 1 mile new haven river downstream of hewitt natural systems projects improve water quality and flood resiliency

   lead to specific strategies – bug Andrew- SLR was awarded project
- Locations would be prime areas for buyout
  - Near river and vt 116 near sycamore pare
  - At the bottom Basin st abandoned home (98 and TS 11) state buyout eligible
  - Kristen may provide more
  - Rockydale area including the

Outreach and Education Programs

- Consider implementing town invasive species practices for private homeowners
- Snow removal plan outreach
- VTalert notification of residents landlines included

Add actions from prior plan

local option tax may be introduced for community development. – ACTION

The Town supports continued enrollment in the NFIP to allow residents the option of purchasing flood insurance on their properties. As a part of continued compliance, the Town supports participation in NFIP training for the Zoning Administrator when offered by the State or NFIP.

> Estimated cost: \$200-\$300 Source of Funds: Town General Fund Planning and Zoning budget Responsibility: Town Zoning Administrator Timeframe: 2018 to 2025 and ongoing Current Project Status as of January 2018: Ongoing, ZA has attended quarterly ZA roundtables which include all aspects of zoning administration including NFIP

#### 2024 Update - Ongoing

The following specific projects have been identified which will serve to mitigate the effects of flooding and/or flash flooding in the Town of Bristol:

• Protect the village spring from contamination due to flooding. A feasibility study and/or engineering will be needed prior to implementation.

Estimated cost: \$5,000- \$10,000 Source of Funds: Water Department budget Responsibility: Town Administrator and Water Dept Timeframe: Q3 2021-Q3 2022

*Current Project Status as of January 2018: No action since 2012. Funds have not been available* 

2024 - Ongoing need identified a need for a feasibility study for protecting the spring in the next 3 years . Included in Capital Improvement Plan.

• Expand storm water capacity in the Mountain Street/ Crescent Street area to meet a minimum 10-year flooding event.

Estimated cost: \$364,000 Source of Funds: HMGP, PDM-C Responsibility: Town Administrator, highway dept and selectboard Timeframe: Q3 2020 (tentative based on funding) Current Project Status as of January 2018: (see general stormwater progress following)

2024 Update - Continue into next plan

• Replace and upgrade storm water system along Spring Street and North Street to prevent flooding damage to the elementary school during heavy rain events.

Estimated cost: \$1,330,000 Source of Funds: HMGP, PDM-C Responsibility: Town Administrator, highway dept and selectboard Timeframe: Q3 2020 (tentative based on funding) Current Project Status as of January 2018: Portions of the previous three projects have been completed as well as a 2017 rebuild of stormwater infrastructure on West St.

A stormwater infrastructure mapping project was conducted in 2015 which identified multiple areas of concern in Bristol's village center. The Town has applied for funding to create a stormwater master plan which will identify priority areas and provide 30% design for 5-10 of those locations. Utilizing "Green Infrastructure" techniques, projects will be designed to reduce direct flow into surface waters. Projects will reduce stormwater surges and nutrients flowing into the New Haven River.

2024 Update – In Progress

VEM grant to conduct a study - grant deadline 12/2026

2019: Bristol completed a Stormwater Master Plan: https://anrweb.vt.gov/PUBDOCS/DEC/STORMWATER/Town%20Rep orts%20and%20Maps/Bristol/Bristol%20SWMP 2019.pdf

ERP program 60% infiltration chambers (green infrastructure?) elementary school and off of school st near the green stormwater and sediment control

Identified in stormwater master plan

Stormwater grant – to implement improvements on Basin street with possible green infrastructure

#### **Erosion Hazard**

The Town supports adoption of a Fluvial Erosion Hazard Overlay district in its zoning bylaw rewrite.

Estimated cost: \$2,000 as part of an overall rewrite Source of funds: Municipal planning grants. Responsibility: Joint Selectboard and Planning Commission Timeframe: 2020-2023, once studies are finalized Current Project Status as of 2018: The recently adopted town plan (March 2017) reaffirms the town's support for this project and the town has requested State ANR support in determining the potential boundaries of the river's corridor in advance of any ordinance adoption. Final determination of language and locations to be determined

2024 Update - Add to new plan

Note: State of Vermont guidance has been adjusted since major flooding statewide in 2011. Fluvial Erosion Hazard Zones have been replaced by River Corridors sized and located so as to protect the area needed for future meandering.

The Town also supports the following specific projects which are intended to limit erosion hazards in known locations:

• Stabilize the intersection of Basin Street where it meets East St./Rte. 17

Estimated cost: \$5,000- \$10,000 Source of Funds: Village water budget Responsibility: Town Administrator and water dept Timeframe: Q2 2020 or as repaying occurs Current Project Status as of 2018: No action taken

<u>2024 Update - Over \$1M estimated now see notes above -</u> stabilization issues have grown

Stormwater and relocation – VTrans and downtown funds and stormwater grant

2024 pre-app potential \$90M app potential

• Explore options for river bank stabilization along West Street behind existing structures especially behind the Merchants Bank.

Estimated cost: \$15,000 Source of Funds: State ERG grants, town highway funds, cooperative private funding Responsibility: Town Administrator and water dept Timeframe: 2020-2023 Current Project Status as of 2018: Ongoing, A stormwater infrastructure mapping project was conducted in 2015 which identified multiple areas of concern in Bristol's village center. The Town is currently applying for funding to create a stormwater master plan which will identify priority areas and provide 30% design for 5-10 of those locations. Utilizing "Green Infrastructure" techniques, projects will be designed to reduce direct flow into surface waters. Projects will reduce stormwater surges and nutrients flowing into the New Haven River.

2024 Update – In Progress

Some has been done, slope failure from a culvert- slope was armored Slope failure behind west st properties - Halloween 2019 - finished 2020-21 NRCS watershed program fund - armored at the toe

Explore options for bank/ditch stabilization along Upper Notch Road.
 Estimated cost: \$70,000
 Source of Funds: BBR, Town Highway funds, stormwater pollution grants
 Responsibility: Town Administrator and highway dept
 Timeframe: 2019-2023 as funding allows
 Current Project Status as of 2018: Stabilization completed Fall 2017

#### 2024 Update - Ongoing

initiative along with lower notch road - MRGP sections

The Town encourages residents to take the "Forest Pest First Detector Program" when offered by VT ANR. Graduates will be prepared to recruit other volunteers to be "First Detectors as well.

Estimated cost: None Source of funds: Town General Fund Responsibility: Town Tree Warden. Timeframe: Ongoing

2024 Update - Ongoing removal of ash trees with appropriate resistant species and locations and plan developed Bristol Emerald Ash Management Plan

forest and parks tree removal grants almost annually

#### High Winds To be combined with other hazards

The town generally supports limiting damages due to high winds by removing dead and dying trees within the town right-of-way that could fall during a high wind event.

Estimated cost: \$5,000 annual cost Source of funds: Town highway budget. Responsibility: Joint Town Highway Dept and Selectboard Timeframe: Annual maintenance task Current Project Status as of 2018: Ongoing task

2024 Update - Ongoing

2023 wind storm had an impact on the town highway budget - estimated cost needs to be increased to \$10k

## **Mitigation Action Evaluation**

For each mitigation action identified, the Planning Team evaluated its potential benefits and/or likelihood of successful implementation. Actions were evaluated against a range of criteria, including a planning level assessment of whether the costs are reasonable compared to the probable benefits. Results of this evaluation are presented in **Table 5**.

### **Mitigation Action Evaluation and Prioritization**

After careful evaluation, the Planning Team agreed on a list of actions that support the Mitigation Goals of this Plan and are acceptable and practical for the community to implement.

For the selected actions, the Planning Team then 1) assigned a responsible party to lead the completion of each action; 2) identified potential grant funding; 3) defined a timeframe for implementation; and ranked each action's priority (high, medium, low).

Natural hazards pose a unique threat to the Town's vulnerable populations. Data has shown that underserved and marginalized populations tend to live in at-risk hazardprone areas or in homes with substandard construction. The data also suggests that this segment of the community is less likely to fully recover after a disaster.4 When ranking an action's priority, those that directly benefit a vulnerable population were ranked high.

# **7 PLAN MAINTENANCE**

This Plan is dynamic. To ensure it remains current and relevant, it should be annually evaluated and monitored and updated every five years, in accordance with FEMA guidelines in effect at the time.



1 The Selectboard will assemble a Review/Update Committee to evaluate the effectiveness of the Plan in meeting the stated goals. Things to consider during this evaluation:

- What disasters has the town (or region) experienced?
- Should the list of highest risk natural hazard impacts be modified?
- Are new data sources, maps, plans, or reports available? If so, what have they revealed, and should the information be incorporated into this plan?
- Has development in the region occurred and could it create or reduce risk?
- Has the town adopted new policies or regulations that could be incorporated into this plan?
- Have elements of this plan been incorporated into new plans, reports, policies, or regulations?
- Are there different or additional community capabilities available for mitigation implementation?
- 2 Next, the Review/Update Committee will monitor mitigation action progress. Things to consider:
- Is the mitigation strategy being implemented as anticipated?
- Were the cost and timeline estimates accurate?
- Should new mitigation actions be added?
- Should proposed actions be revised or removed?
- Are there new funding sources to consider?

The status (e.g., in progress, complete) of each action should be recorded in Table XX. If the status is "in progress" note whether the action is on schedule. If not, describe any problems, delays, or adverse conditions that will impair the ability to complete the action.

- 3 The Selectboard will seek public comment from the whole community on plan implementation. Things to consider:
- Are there any new stakeholders to include?
- What public outreach activities have occurred?
- How can public involvement be improved?
- 4 Based on input received, the mitigation strategy and/or actions will be modified, if needed.
- 5 A report (or record in the form of meeting minutes) of the annual evaluation and monitoring will be made available to the public.

# Table X: Mitigation Action Status

| Mitigation Action                        | 2024 | 2025 | 2026 | 2027 | 2028 |
|--|------|------|------|------|------|
| Local Plans & Regulations                |      |      |      |      |      |
|  |      |      |      |      |      |
|  |      |      |      |      |      |
|  |      |      |      |      |      |
| Structure & Infrastructure Projects      |      |      |      |      |      |
|  |      |      |      |      |      |
|  |      |      |      |      |      |
|  |      |      |      |      |      |
| Natural Systems Protection               |      |      |      |      |      |
|  |      |      |      |      |      |
|  |      |      |      |      |      |
| <b>Outreach &amp; Education Programs</b> |      |      |      |      |      |
|  |      |      |      |      |      |
|  |      |      |      |      |      |

#### **5-Year Updates**

This Plan will be updated at a minimum every five (5) years as follows:



Currently, funding to assist municipalities in paying for planning services to update the Local Hazard Mitigation Plan is available through FEMA's Building Resilient Infrastructure and Communities (BRIC) grant program. If using this grant, TOWN XXX should contact Vermont Emergency Management (VEM) to apply for funding in 2027 – approximately 2 years before the Plan expires.

Once funding is secured and the grant agreement between the Town and State is in place, the Town Manager can issue a request for proposals (RFP) to procure planning services in accordance with the grant agreement. The RFP should be issued approximately 14 months before the Plan expires.

Once a consultant is procured, the Plan update can begin with a kick-off meeting including the consultant and local hazard mitigation planning team. The kick-off meeting should be scheduled approximately 12 months before the Plan expires. The Town should allot approximately 8 months for the Plan update process.

- 2 Opportunities for Whole Community involvement throughout the Plan update process need to be factored into the schedule. These opportunities may include a community survey, planning workshop, and public meetings at critical milestones agreed to at the project kick-off meeting.
- 3 Once the local hazard mitigation planning team has prepared a final draft, they can seek authorization from the Selectboard to submit the Plan for VEM/FEMA approval. Plan approval is accomplished in two steps the first is Approval Pending Adoption. The Town should submit for Approval Pending Adoption approximately 4 months before the Plan expires to allow for time to respond to any review comments received from VEM/FEMA.
- Once the Town receives Approval Pending Adoption, the Selectboard should adopt the Plan as soon as their next regular meeting.
- 5 Once adopted, the Town can submit the Plan for VEM/FEMA Final Approval. The Town should submit for Final Approval approximately 1 month before the Plan expires to ensure there is no gap in coverage between updates. The plan will expire 5 years from the FEMA Final Approval.



**Town of Bristol** 

1 South Street P.O. Box 249 Bristol, VT 05443 (802) 453-2410 townadmin@bristolvt.org www.bristolvt.org

# TOWN OF BRISTOL Local Hazard Mitigation Plan Update Announcement

The Town of Bristol is looking for the public's assistance in identifying local hazards to aid in updating our Local Hazard Mitigation Plan (LHMP).

As mandated by the Disaster Mitigation Act of 2000, all municipalities are required to complete a Local Hazard Mitigation Plan every five (5) years in order to qualify for FEMA funding should a disaster occur. The purpose of the plan is to identify threats and hazards such as flooding, winter storms, power failures, windstorms, landslides, pandemics, cyber-attacks etc., and then determine appropriate mitigation efforts that can aid municipalities in reducing risk and recovery from such natural, technological, and human-caused hazards.

The Town of Bristol has begun the plan update process and is looking for input from Bristol residents, business owners, and property owners to help identify hazards that impact our community. Please contact Town Administrator Valerie Capels at (802) 453-2410 ext. 1 or townadmin@bristolvt.org with any input or questions. The current Local Hazard Mitigation Plan can be reviewed at the Town Office, Lawrence Memorial Library, and on the Bristol Web site at www.bristolvt.org.

The Town of Bristol is an equal opportunity provider and employer and does not discriminate on the basis of race, color, national origin, age, disability, religion, gender, gender identity, or familial status.

## **APPENDIX B – Past Mitigation Actions Updates**

#### Flood/Flash Flood

The Town supports continued enrollment in the NFIP to allow residents the option of purchasing flood insurance on their properties. As a part of continued compliance, the Town supports participation in NFIP training for the Zoning Administrator when offered by the State or NFIP.

Estimated cost: \$200-\$300 Source of Funds: Town General Fund Planning and Zoning budget Responsibility: Town Zoning Administrator Timeframe: 2018 to 2025 and ongoing Current Project Status as of January 2018: Ongoing, ZA has attended quarterly ZA roundtables which include all aspects of zoning administration including NFIP

#### 2024 Update - Ongoing

not been available

The following specific projects have been identified which will serve to mitigate the effects of flooding and/or flash flooding in the Town of Bristol:

• Protect the village spring from contamination due to flooding. A feasibility study and/or engineering will be needed prior to implementation.

Estimated cost: \$5,000- \$10,000 Source of Funds: Water Department budget Responsibility: Town Administrator and Water Dept Timeframe: Q3 2021-Q3 2022 Current Project Status as of January 2018: No action since 2012. Funds have

2024 - Ongoing need identified a need for a feasibility study for protecting the spring in the next 3 years . Included in Capital Improvement Plan.

The following stormwater projects are planned concurrently with a West St/Main St. paving project scheduled for 2020.

• Improve storm water capacity on Mountain Terrace and East Street to limit basement flooding

Estimated cost: \$208,000 Source of Funds: HMGP, PDM-C Responsibility: Town Administrator, highway dept and selectboard Timeframe: Q3 2020 (tentative based on funding) Current Project Status as of January 2018: (See general stormwater progress following)

#### 2024 Update - COMPLETED

 Expand storm water capacity in the Mountain Street/ Crescent Street area to meet a minimum 10-year flooding event.
 Estimated cost: \$364,000 Source of Funds: HMGP, PDM-C Responsibility: Town Administrator, highway dept and selectboard Timeframe: Q3 2020 (tentative based on funding) Current Project Status as of January 2018: (see general stormwater progress following)

2024 Update - Continue into next plan

• Replace and upgrade storm water system along Spring Street and North Street to prevent flooding damage to the elementary school during heavy rain events.

Estimated cost: \$1,330,000 Source of Funds: HMGP, PDM-C Responsibility: Town Administrator, highway dept and selectboard Timeframe: Q3 2020 (tentative based on funding) Current Project Status as of January 2018: Portions of the previous three projects have been completed as well as a 2017 rebuild of stormwater infrastructure on West St.

A stormwater infrastructure mapping project was conducted in 2015 which identified multiple areas of concern in Bristol's village center. The Town has applied for funding to create a stormwater master plan which will identify priority areas and provide 30% design for 5-10 of those locations. Utilizing "Green Infrastructure" techniques, projects will be designed to reduce direct flow into surface waters. Projects will reduce stormwater surges and nutrients flowing into the New Haven River.

2024 Update – In Progress

VEM grant to conduct a study - grant deadline 12/2026

2019: Bristol completed a Stormwater Master Plan: https://anrweb.vt.gov/PUBDOCS/DEC/STORMWATER/Town%20Reports%20and %20Maps/Bristol/Bristol%20SWMP 2019.pdf

ERP program 60% infiltration chambers (green infrastructure?) – elementary school and off of school st near the green stormwater and sediment control

Identified in stormwater master plan

Stormwater grant – to implement improvements on Basin street with possible green infrastructure

Replace South St. Bridge with more flood resistant span when needed

Estimated cost: \$1,200,000

Source of Funds: State bridge/culvert grant program Responsibility: Town Administrator, highway dept and selectboard Timeframe: 2019-2030, as funding allows Current Project Status as of January 2018: Bridge was replaced with a more flood resistant structure in 2016

#### Landslide/Erosion Hazard

The Town supports adoption of a Fluvial Erosion Hazard Overlay district in its zoning bylaw rewrite.

Estimated cost: \$2,000 as part of an overall rewrite Source of funds: Municipal planning grants. Responsibility: Joint Selectboard and Planning Commission Timeframe: 2020-2023, once studies are finalized Current Project Status as of 2018: The recently adopted town plan (March 2017) reaffirms the town's support for this project and the town has requested State ANR support in determining the potential boundaries of the river's corridor in advance of any ordinance adoption. Final determination of language and locations to be determined

#### 2024 Update - Add to new plan

Note: State of Vermont guidance has been adjusted since major flooding statewide in 2011. Fluvial Erosion Hazard Zones have been replaced by River Corridors sized and located so as to protect the area needed for future meandering.

The Town also supports the following specific projects which are intended to limit erosion hazards in known locations:

• Stabilize the intersection of Basin Street where it meets East St./Rte. 17

Estimated cost: \$5,000- \$10,000 Source of Funds: Village water budget Responsibility: Town Administrator and water dept Timeframe: Q2 2020 or as repaving occurs Current Project Status as of 2018: No action taken

<u>2024 Update - Over \$1M estimated now see notes above - stabilization issues</u> <u>have grown</u>

Stormwater and relocation – VTrans and downtown funds and stormwater grant

2024 pre-app potential \$90M app potential

• Explore options for river bank stabilization along West Street behind existing structures especially behind the Merchants Bank.

Estimated cost: \$15,000 Source of Funds: State ERG grants, town highway funds, cooperative private funding

Responsibility: Town Administrator and water dept

#### *Timeframe: 2020-2023*

Current Project Status as of 2018: Ongoing, A stormwater infrastructure mapping project was conducted in 2015 which identified multiple areas of concern in Bristol's village center. The Town is currently applying for funding to create a stormwater master plan which will identify priority areas and provide 30% design for 5-10 of those locations. Utilizing "Green Infrastructure" techniques, projects will be designed to reduce direct flow into surface waters. Projects will reduce stormwater surges and nutrients flowing into the New Haven River.

#### 2024 Update – In Progress

Some has been done, slope failure from a culvert- slope was armored Slope failure behind west st properties – Halloween 2019 – finished 2020-21 NRCS watershed program fund – armored at the toe

• Support a study of options for additional bank stabilization West of Mount Abraham Union High School.

Estimated cost: \$5,000- \$10,000 Source of Funds: UHSD budget Responsibility: UHS School Board and Superintendent Timeframe: Q2 2018 or following passage of bond. Current Project Status as of 2018: No Action Taken. Proposed as part of a High School bond as of March 2018.

<u>2024 Update - Ask school?- the town's gravel pit is adjacent and having a decommission plan - stabilization Bristol trail network</u>

Explore options for bank/ditch stabilization along Upper Notch Road.

Estimated cost: \$70,000 Source of Funds: BBR, Town Highway funds, stormwater pollution grants Responsibility: Town Administrator and highway dept Timeframe: 2019-2023 as funding allows Current Project Status as of 2018: Stabilization completed Fall 2017

2024 Update - Ongoing

initiative along with lower notch road – MRGP sections

#### **Earthquake**

While recognizing the potential for severe damage in the region, the Town does not believe the risks associated with earthquake are large enough to require any town building retrofits at this time.

*No local action necessary-cost \$0 Current Project Status as of 2018: No Change* 

2024 Update -No action will be identified

The Town believes it is the responsibility of private homeowners to be ready for earthquakes. The town generally believes that building construction standards are the responsibility of each private homeowner.

#### *No local action necessary-cost \$0 Current Project Status as of 2018: No Change*

#### 2024 Update -No action will be identified

#### **Wildfire**

The Town supports the fire warden system requiring outdoor burn permits prior to any outdoor burning.

Estimated cost: None Source of funds: Town General Fund Responsibility: Joint Selectboard and Fire Warden Timeframe: Annually Current Project Status as of 2018: Ongoing

The Town believes it is the homeowner's responsibility to mitigate their susceptibility to wildfire through "firewise" practices.

#### No local action necessary-cost \$0 Current Project Status as of 2018: No change

#### 2024 Update -No action will be identified

#### Invasive Species

The Town encourages residents to be observant of invasive species and eliminate them early in their cycle, if at all possible.

Estimated cost: None Source of funds: Town General Fund Responsibility: Bristol Conservation Commission (educational outreach) Timeframe: Ongoing

2024 Update -No action will be identified

The Town instructs the Highway Dept. to follow best practices when conducting summer mowing in an effort to control spread of noxious weeds along roadsides.

Estimated cost: Additional time from road crew Source of funds: Town General Fund Responsibility: Joint Selectboard and highway dept. Timeframe: Ongoing

2024 Update -No action will be identified

The Town encourages residents to take the "Forest Pest First Detector Program" when offered by VT ANR. Graduates will be prepared to recruit other volunteers to be "First Detectors as well.

Estimated cost: None Source of funds: Town General Fund Responsibility: Town Tree Warden. Timeframe: Ongoing

<u>2024 Update - Ongoing removal of ash trees with appropriate resistant</u> <u>species and locations and plan developed Bristol Emerald Ash Management Plan</u>

forest and parks tree removal grants almost annually

#### Hazardous Materials and Highway Transport Accidents

The Town has identified the following high-risk locations on its highway system and supports mitigation of the hazard in any future construction/reconstruction activities:

• Implement Better Back Roads low cost safety improvements at intersection of Burpee Road and Monkton Road to reduce the likelihood and severity of motor vehicle accidents.

Estimated cost: \$5,000- \$10,000

Source of Funds: HMGP, BBR, Town Highway Funds

Responsibility: Town Administrator and highway dept

*Timeframe: 2018-2020* 

*Current Project Status as of 2018: Study was completed in 2015 and recommended actions including appropriate signage was installed.* 

2024 Update - Study completed

• Explore possible Plank Road/Burpee Road intersection improvements (signage, painting, 4-way stop?) to reduce numbers of accidents.

Estimated cost: \$2-3,000 Source of Funds: State/local highway funds Responsibility: Town Administrator and highway dept Timeframe: 2018-2020 Current Project Status as of 2018: No actions other than as recommended above have been undertaken.

Check with Brett? Valerie will check with Eric

• Work with State transportation personnel to realign the intersection of River Road with Rte. 116 as part of the bridge replacement on Rte. 116 in this area.

Estimated cost: \$10,000 Source of Funds: State Highway Funds Responsibility: Town Administrator and highway dept Timeframe: Dependent on state bridge replacement schedule Current Project Status as of 2018: Route #116 bridge was replaced in 2015. Some improvements to the 116/River Rd. intersection were installed as part of the project.

#### 2024 Update - Completed

• Support a feasibility/design study to address the intersection of Briggs Hill Rd, Lincoln Rd. and State Rte. 116 including possible abandonment of Lincoln Road in favor of Briggs Hill Road improvements

Estimated cost: \$15,000- \$20,000

Source of Funds: State Highway Funds

Responsibility: Town Administrator and highway dept

Timeframe: 1-5 years

Current Project Status as of 2018: No progress to date. – Low public support

2024 Update - Study was completed

• Support designs that would reduce accidents at the traffic light at Rte. 116/17 and North/South Streets.

Estimated cost: \$5,000- \$10,000 Source of Funds: State Highway Funds Responsibility: Town Administrator and highway dept Timeframe: 2019-2021 Current Project Status as of 2018: Bump outs, turning lanes, pedestrian crossings installed in 2016

2024 Update - Completed

• A study exploring a realignment of Plank Road at the Waterworks property should be conducted in conjunction with New Haven to review the feasibility of eliminating the two sharp curves.

Estimated cost: \$10,000,

Source of funds: Town highway budget or Regional Planning funds Responsibility: Joint Town Highway Dep. and Selectboard Timeframe: 0-3 years

*Current Project Status as of 2018: No action to date. Concerns about wetlands permitting have reduced enthusiasm for this project.* 

2024 Update Lost relevance - remove

#### Structure Fire – Send list to Brett for response

The Town supports efforts by the fire department to install dry hydrants throughout town not served by the village water supply.

Estimated cost: None additional beyond annual FD support Source of funds: Federal Rural fire protection grants and town FD funds Responsibility: BFD Timeframe: Annually dependent on grant awards Current Project Status as of 2018: New Hydrant installed south on Rte. 116 at picnic pull-off, hydrant repaired in Upper Notch, 2 more installations scheduled for Q3 2018

The Town supports efforts by the fire department to improve its ISO rating through testing and training activities.

Estimated cost: None additional beyond annual FD support Source of funds: Federal Rural fire protection grants and town FD funds Responsibility: BFD Timeframe: 1-3 years Current Project Status as of 2018: Department supported reevaluation in 2013 resulted in 5X rating

The Town is exploring the feasibility and/or need for sprinkler system as part of a current Town buildings energy conservation project.

Estimated cost: \$10,000 as part of an overall project Source of funds: Town Funds Responsibility: Joint Selectboard and Energy Committee Timeframe: 0-3 years Current Project Status as of 2018: Renovation did not include sprinklers due to costs associated with historic preservation.

# Additional Mitigation Projects from Bristol's 2012 hazard mitigation plan reflecting changes to community concerns

#### Drought

The Town supports recent changes to state rules which require a potable water supply and septic plans prior to development and supports groundwater protection efforts around both public and private water supplies.

*No local action necessary-cost \$0 Current Project Status as of 2018: No action needed* 

#### 2024 Update - Completed- ongoing as state rules change

#### Widespread Power Failure

Green Mountain Power (GMP) the utility servicing the Town of Bristol has ongoing programs of line clearing and relocation to ensure outages are kept to a minimum. The town balances its support for these efforts with residents' desires to keep the beauty of tree-lined streets and roads.

*No local action necessary-cost \$0 Current Project Status as of 2018: Green Mountain Power (GMP) continues its efforts to mitigate future line damage.* 

#### 2024 Update - Ongoing

#### High Winds

The town generally supports limiting damages due to high winds by removing dead and dying trees within the town right-of-way that could fall during a high wind event.

Estimated cost: \$5,000 annual cost Source of funds: Town highway budget. Responsibility: Joint Town Highway Dept and Selectboard Timeframe: Annual maintenance task Current Project Status as of 2018: Ongoing task

#### 2024 Update - Ongoing

2023 wind storm had an impact on the town highway budget -estimated cost needs to be increased to \$10k

#### Lightning

The Town feels the risk to private residences of lightning strike should be borne by each resident on their own.

*No local action necessary-cost \$0 Current Project Status as of 2018: No change* 

2024 Update - Not relevant to current hazard list

#### Winter Storm/Ice Storm

The Town supports the installation of snow fence when and where it can mitigate drifting on town highways.

Estimated cost: \$2,000 annually Source of funds: Town Highway Funds Responsibility: Town Highway Dept. Timeframe: Annual treatments in fall Current Project Status as of 2018: Town explored the feasibility of this action and has removed it from this project list.

#### <u>2024 Update - REMOVE – not needed as current storms are not creating the</u> <u>same drifting effects as 5 years ago</u>

The Town supports ongoing efforts by power companies to mitigate power outages due to ice storms by pruning and tree removal activities.

#### No local action necessary-cost \$0 Current Project Status as of 2018: Green Mountain Power continues its efforts to trim and remove trees which threaten power lines.

#### 2024 Update - Ongoing

#### Dam Failure

The Town of Bristol does not generally address dam failure mitigation in its day-to-day activities, leaving the protection of the public up to State dam safety inspectors.

#### *No local action necessary-cost \$0 Current Project Status as of 2018: No Change*

#### 2024 Update - Remove - Bristol's dams are not considered high hazard

The Town Planning Commission is considering writing of water impoundment construction standards into its zoning regulations. The intent of such standards would be to limit the volume of water which could be stored in a man-made impoundment and therefore limit risk.

Estimated cost: \$2,000 as part of an overall rewrite Source of funds: Municipal planning grants. Responsibility: Joint Selectboard and Planning Commission Timeframe: 0-3 years Current Project Status as of 2018: Rewrite is ongoing

2024 Update - Remove - zoning regulations point to Environmental Protection Rules, Chapter 22 governing Stormwater permitting effective March 15, 2019 as it may be amended. Applicants shall demonstrate compliance with all applicable State of Vermont Stormwater permitting requirements for both construction and development and Section 514 of these regulations.

# **APPENDIX C – Community Survey Questions**

# **APPENDIX D – Certificate of Adoption**

#### CERTIFICATE OF ADOPTION Town of Bristol, Vermont Selectboard A Resolution Adopting the Local Hazard Mitigation Plan – Town of Bristol, Vermont 2024

WHEREAS the Town of Bristol Selectboard recognizes the threat that natural hazards pose to people and property within the Town of Bristol; and

WHEREAS the Town of Bristol Selectboard has prepared a natural hazard mitigation plan, hereby known as the Local Hazard Mitigation Plan Town of Bristol, Vermont 2024 in accordance with federal laws, including the Robert T. Stafford Disaster Relief and Emergency Assistance Act, as amended; the National Flood Insurance Act of 1968, as amended; and the National Dam Safety Program Act, as amended; and

WHEREAS the Local Hazard Mitigation Plan Town of Bristol, Vermont 2024 identifies mitigation goals and actions to reduce or eliminate long-term risk to people and property in the Town of Bristol from the impacts of future hazards and disasters; and

WHEREAS adoption by the Town of Bristol Selectboard demonstrates its commitment to hazard mitigation and achieving the goals outlined in the Local Hazard Mitigation Plan Town of Bristol, Vermont 2024.

NOW THEREFORE, BE IT RESOLVED BY THE TOWN OF BRISTOL, VERMONT, THAT:

Section 1. In accordance with 24 VSA §872, the Town of Bristol Selectboard adopts the Local Hazard Mitigation Plan Town of Bristol, Vermont 2024. While content related to the Town of Town of Bristol may require revisions to meet the plan approval requirements, changes occurring after adoption will not require the Town of Bristol to re-adopt any further iterations of the plan. Subsequent plan updates following the approval period for this plan will require separate adoption resolutions.

ADOPTED by a vote of \_\_\_\_\_ in favor and \_\_\_\_\_ against, and \_\_\_\_\_ abstaining, this \_\_\_\_\_\_ day of \_\_\_\_\_, 2024.

By:\_\_\_\_\_(print name)

Selectboard Chair

ATTEST: By: \_\_\_\_\_(print name)